

Charting a Course for Boston

Organizing for Change

LISA C. COX, MITCHELL B. WEISS, AND JORRIT DE JONG

". . . [W]e don't have to choose between generational change and keeping the streetlights on; between tackling big problems with bold solutions and filling our potholes; to make change at scale and at street level. We need, we deserve, both. All of this is possible."

- Mayor-Elect Wu in her victory speech, November 2, 2021¹

Michelle Wu had been elected on the promise of systemic change, but four days after her November 2021 election and just eleven days before taking office as mayor of Boston, she was still considering how best to staff and manage a range of over-arching priorities. Should she hire high-profile advisors in the mayor's office, assign the work to department chiefs, or pursue another arrangement? On the Friday after her election, Mayor-Elect Wu gathered a team in a conference room outside her soon-to-be vacated city council office to strategize. A half dozen people surrounded her: her campaign manager, her transition director, and a few aides who would end up with roles in her administration. A variety of diagrams with boxes and arrows were splayed across the table. The goal was to shape the administration in ways that would help "institute big promises of reform," Wu recalled, "while bringing along the existing organization." (See Appendix 1 for the full organizational chart at the time Wu was elected.)

Wu considered systems change to be at the core of her campaign. "It was a big part of why people gravitated toward us and volunteered with us." She continued, "I felt we'd need leaders with an all-encompassing lens on every part of how the city functions. We'd need to be broad." At the same time, carrying out plans with "czar"-type leaders from the mayor's office would have challenges, too. "We need to be nimble and agile. You can't move quickly on things unless you're connected to real responsibility and headcount. You need people with real authority. Otherwise, you could be just setting yourself up to fail," she said.

The team was strongly considering several elevated roles with high-priority responsibilities to deliver on her sweeping agenda. They included new positions on climate, youth and schools, early childhood, labor, infrastructure, and public safety. With all this in mind, Wu tried to take a step back and plot out where the responsibility would belong on the corresponding organizational chart. "I've been engaging on all these issues and with residents for so long—now is the time when we get to put the pieces of the puzzle together."

¹ Mitchell Weiss was a transition advisor to Mayor-Elect Wu in 2021.

An Outsider with Big Promises

Wu had moved from Chicago to the Boston area in 2003 when she was eighteen to attend Harvard College. After graduating, she returned to Chicago for a short time to care for her family, but then settled in Boston with her mother and younger siblings in 2010 to attend Harvard Law School. While there, she met Professor Elizabeth Warren, who was one of the reasons Wu first considered politics. In law school, Wu interned under Mayor Thomas M. Menino. In 2013, she won an at-large seat on city council, and she served as council president from 2016 to 2018, the first woman of color to do so.

As a four-term Boston city councilor, Wu ran for mayor on tackling thorny problems and proposing large-scale change. Among her many priorities were affordable childcare, free public transportation, universal pre-K, iii and an ambitious climate action plan.

The City of Boston

Boston, New England's^{iv} largest city, held a population of over 675,000 people in 2020, and nearly five million people resided in the metro area.³ It was a historic city, known for its "firsts" in the country, including the first public park, public school, large public library, and subway. A hub of several industries—such as healthcare, biotech, research, and academia—the city was a hotbed for knowledge workers and sectors relatively insulated from sharp economic declines.⁴ However, Boston also faced issues familiar to many cities across the country: the cost of living was high, affordable housing was scarce, and traffic congestion was cumbersome.⁵ Boston was also experiencing warmer temperatures from climate change and the threat of coastal flooding, as half the city was built on low-lying landfills.⁶

Wu Wins Big

On November 2, 2021, Wu—with her message of "bold, systemic change"—won the mayoral election, taking 64 percent of the vote. Her opponent in the final election, widely considered the more moderate candidate in the race, took 39 percent.⁷

Many observers saw the election results as a sea change signaling a new generation of leadership in Boston. As one journalist wrote when Wu was elected mayor, she was "trailing an impressive string of firsts behind her as a woman, person of color, and Asian American elected to the post." Not only that, another reporter declared "... but at 36, [she was] also the youngest in nearly a century" and she was "... the city's first mayor in over a century who was not born and raised in Boston." Though Wu won with strong support, winning 80 percent of precincts, 10 some doubted her ability to effect change. One professor from the University of Massachusetts Boston said, "... I think people ... are going to be disappointed by the lack of real substantive change because it's beyond her control." 11

While grand visions defined her campaign agenda, Wu said her administration could do the day-to-day tasks at the same time. In her victory speech, she promised change "at scale and at street level." She also espoused two other beliefs: that it was crucial for city staff to interact with as many residents as

[&]quot;In 2012, Elizabeth Warren became the first female US Senator in the state.

iii Universal pre-K, also known as "preschool for all," was publicly funded preschool.

iv New England was a region of the US that included the states of Massachusetts, Maine, New Hampshire, Rhode Island, Vermont, and Connecticut.

possible—or as she said, "bringing City Hall to every block, every street, every neighborhood" 13—and that they couldn't be afraid of innovating and experimenting to solve problems, which she subsequently framed as, "embracing the possibility of the city." 14

A Tight Transition

Due to special circumstances, Mayor-Elect Wu would be sworn in after the election was certified, leaving just a two-week transition period. She'd become the third Boston mayor within a year: in March, Mayor Marty Walsh had resigned to become the US secretary of labor, and the acting mayor, Kim Janey—the first woman and person of color ever to serve as mayor of Boston—had lost to Wu in the primaries.

Wu reflected on the transitions that had already occurred in the months before she took office: "After an eight-month interim administration, lots of institutional wisdom had already gone out the door, and quite a few people were new in their roles." She also reflected on the changes in organizational structure that she had seen as a city councilor: "Previous administrations had added layers between expertise and decision making in the mayor's office." She continued, "There were places where I knew we wanted to more directly align first-hand knowledge on the ground and expertise with policymaking. And there were other places where I felt things were duplicative and happening in silos."

More Than a Vision

As Wu turned to governing, she had a broad platform to turn into action. Often during her campaign for mayor, she had promised Boston's voters that she would "take on our hardest challenges." She had committed to using administrative processes, policy, legislation—and more—to "change systems." ¹⁵

She had promised to do so across a wide range of issues. These included housing affordability; education equity; closing the racial wealth gap; transportation; planning and development; small businesses; public health; public safety; economic justice and workers' rights; climate justice; and arts and culture. Wu had shared detailed plans during the campaign about how she planned to make progress on many of these issues. (See Appendix 2 for an example on climate and Appendix 3 for an example on early education.) All in all, she'd made close to 200 commitments. They ranged from expanding on a free bus riding pilot to electrifying school buses to filling a vacant police commissioner role.

Some promises would likely engage only a few individuals among her leadership team, but many, given the cross-cutting nature of the agenda, would likely require input and coordination from people across her cabinet. Wu's fight for fare-free transit would involve her mobility chief, of course, but also her chief of policy, chief of staff, equity chief, chief financial officer, housing chief, and perhaps the senior advisor on infrastructure, if she designated one. Plans to make stormwater infrastructure more resilient would almost assuredly draw in the city's chief of streets; a new planning head; the chief of environment, energy, and open space; the chief financial officer; and the mayor's senior advisors on infrastructure and climate, if she went ahead and appointed them. Translating vision into action would require deft coordination.

The Org Chart Puzzle

At the transition meeting that November day with her nascent team, Wu and her colleagues continued to discuss the different options available for structuring the systemic work. On climate, someone floated creating a deputy mayor position, but Wu's reaction was that "we need to keep expertise close to decision making, so adding more layers would likely perpetuate inertia." More generally, two options kept rising to the top: she could either place the big agenda items with 1) the cabinet chiefs who had teams in place to do the work or 2) a new senior mayoral aide to operate within the mayor's office, who would not have built-in direct reports or budgetary control, but who would de facto have a more cross-department orientation.

Wu knew from her work as a city councilor that chiefs, "in general, are extremely passionate about their roles and have lots of ideas about what the city should be doing, and they want to take the lead in implementing those ideas." She continued, "I want to empower that kind of leadership but also ensure more effective coordination and a bigger-picture vision."

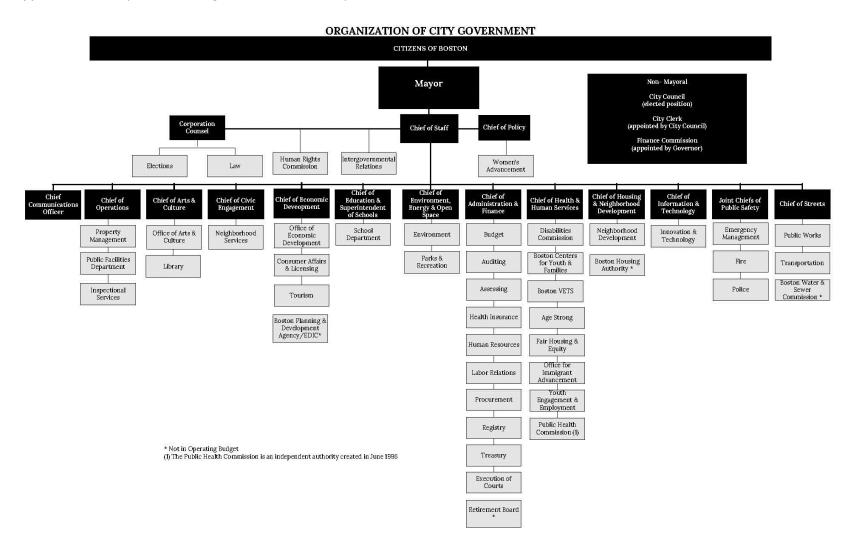
No matter which decision Wu made, she knew the structure had to facilitate people working across departments and sectors. (See Appendix 4 for the city's 2021 financial operating budget and Appendix 5 for a personnel summary.) At the same time, she said, "I worry that in such a large organization, where inertia can hold things back, having only one person without a huge cabinet and staff they could count on for authority and implementation power wouldn't set them up to be able to pressure other departments—who had lots on their plates—to change course." She added, "It's not just about one person at the top saying words." Assigning the work would be complex: union contracts, for example, might limit certain task assignments.

Wu said of the work ahead: "All of our most entrenched and urgent challenges as a city are interconnected; solving them requires an all-of-government, all-of-society approach. Climate. Jobs. Health. Education. Safety. Quality of life. They cut across everything."

Charting a Course for Boston 0042TC

Appendices

Appendix 1 City of Boston Organizational Chart (July 2021)



Source: Operating Budget Fiscal Year 2021, Vol. I, City of Boston, https://www.boston.gov/sites/default/files/file/2020/11/Full%20Budget%20Document%20(2)_1.pdf, p. 146, accessed September 2022.

Appendix 2 Boston's Green New Deal & Just Recovery: 15 Actions

Action	Description
1. Accelerating Decarbonization	Commit to citywide carbon neutrality by 2040, 100 percent renewable electricity by 2030, and a net-zero municipal footprint by 2024.
2. A Justice Audit and Framework	Perform a comprehensive justice audit to inform a citywide justice framework to overhaul and shape decision-making going forward.
Easing Upfront Costs of Clean Energy Infrastructure	Remove barriers and accelerate the installation of solar and efficiency measures for city government, residents, and businesses through Green Municipal Bonds and the Property Assessed Clean Energy (PACE).
Green Workforce Development	Create good jobs with strong benefits to support a clean, just economy and maintain the new critical infrastructure long term through city partnerships with technical schools, local industry, and state entities that emphasize hiring locally.
5. Divesting from Harmful Industries and Reinvesting in a Clean, Just Future	Divest in certain areas and move money in support of clean energy and community-based financial institutions.
6. An Urban Climate Corps	Expand employment opportunities for youth and residents through a paid training program to revitalize neighborhoods through green infrastructure installation, climate-resilient design, the restoration of natural spaces, and community engagement.
7. De-commodifying Housing	Expand cooperative housing and community land trusts for long-term and permanent affordability, community ownership, and more socially and financially resilient communities.
8. A Renters' Right to Counsel	Give access to legal representation for tenants as added protection from unwanted or potentially illegal evictions, also reducing the costs for shelter housing, healthcare, and foster care otherwise associated with homelessness.
9. Just and Resilient Development	Create affordable green overlay districts and standard community benefits agreements to provide transparency and predictability while aligning private development with goals for equity and resiliency.
10. Resilient Stormwater Infrastructure	Protect against flooding from more frequent and more intense rain and storms by shifting to a more equitable fee, based on land use and the extent of impervious surfaces to incentivize green infrastructure and generate resources for district-level stormwater planning efforts.
11. Transportation Justice	Prioritize and allocate street space for active transportation modes. Pursue fare-free transit to remove barriers to public transit as a public good.
12. An Equitable Small Business Recovery	Leverage public contracting opportunities to set goals for equity that ramp up quickly and create opportunity for worker cooperatives. Create a technical assistance space and virtual resource hub to support business certification and integration with sustainability measures.
13. Food Justice	Leverage purchasing power to align food purchasing with sustainable and local producers, as well as direct resources to expand urban agriculture.
14. Growing the Urban Tree Canopy	Use priority planting zones based on urban heat island maps, and a comprehensive urban forest strategy to boost tree coverage for carbon sequestration, cleaner air, temperature regulation, and community benefit.
15. A Local Blue New Deal	Act on the transformative potential to harness coastal and ocean resources for clean energy development, sustainable food systems, carbon capture, and good jobs. Coastal cities can reimagine a relationship with the ocean through regeneration and climate justice.

Source: Adapted and excerpted from "Planning For a Boston Green New Deal & Just Recovery," Office of Boston City Councilor Michelle Wu, August 2020, https://assets.ctfassets.net/1hf11j69ure4/B6NLxIOVxTVMNbHEvFaQE/700f4762bae92990f91327a7e01e2f09/Boston-Green-New-Deal-August-2020-FINAL.pdf, accessed October 2022.

Appendix 3 Plan to Close the Early Education and Childcare Gap – Creating a One-Stop Shop for Enrollment and Access

Action		Description				
1.	Create an Office of Early Education and Care	A fully staffed, resourced, multilingual Office of Early Education and Care (EEC) will share provider resources, coordinate with non-profit organizations, house relevant data, and serve as a guide for families of all backgrounds as they navigate early education and care across Boston.				
2.	Streamline Enrollment and Outreach	The Office of EEC will create a user-friendly, multilingual website and phone line for families to enroll their children in early education seats within BPS and at BPS-aligned center-based and family-based programs. The gaps between the pre-K lottery, the regular school assignment lottery, and community centers' application process create unnecessary confusion and stress for families and perpetuates racial inequities. Aligning enrollment timelines will ensure all families know what options are available to them and enable a coordinated citywide outreach strategy.				
3.	Share Real-time Data for Full Accessibility	The City should integrate data across the city, state, and federal level to create a one-stop shop for parents seeking information, vouchers, or other financial assistance, and proactively reach out to all new parents in Boston to offer assistance.				
4.	Offer Open-Source Resources for Providers	The Office of EEC will work in partnership with local non-profit organizations to serve as a resource hub for current and prospective providers, including sharing business planning tools; sample policies, procedures, and handbooks; pedagogical resources; networking opportunities for informal collaboration; and membership and discounts to online educational tools Boston should build a platform tailored to our local community context and ensure full language accessibility. Providing welcome kits to newly-licensed family-based programs would help providers navigate their financial and business management options.				
5.	Organize Neighborhood Communities of Learning	The Office of EEC will organize neighborhood-based networks of early education providers—in BPS, center-based programs, and family-based programs. Neighborhood organization will help providers access up-to-date information, adapt to changing circumstances, and share best practices and professional development opportunities, and build community.				
6.	Leverage Cultural Institutions Across the City	The Office of EEC will help connect early education providers to the City's museums, libraries, and other cultural institutions to increase young children's exposure to history, art, music, and other hands-on learning experiences.				

Source: Adapted and excerpted from "A Bold Plan to Close the Early Education and Childcare Gap," Michelle Wu for Mayor, 2021, https://www.michelleforboston.com/plans/early-education, accessed October 2022.

Appendix 4 City of Boston Operating Budget, 2021: General Funds Appropriations

Cabinet Mayor's Office Operations Civic Engagement Arts & Culture Economic Development	Department Mayor's Office Election Department Intergovernmental Relations Human Rights Commission Law Department Women's Advancement Tot Property Management Department Public Facilities Department Inspectional Services Department Neighborhood Services Tot Office of Arts & Culture Library Department Tot Office of Fragaria Devaluations	17,927,98 5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	2 4,556,277 7 4,205,689 6 1,291,712 4 6,479,021 0 257,236 8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	Appropriation 5,331,414 5,524,196 1,580,011 8,377,366 346,188 21,159,175 18,795,900 7,169,689 18,940,155	Appropriation 5,380,619 5,262,101 1,388,348 500,746 8,186,099 462,817 21,180,730 17,160,405 7,060,474	21 vs 20 49,205 -262,095 -191,662 500,746 -191,267 116,629 21,555 -1,635,495
Operations Civic Engagement Arts & Culture	Election Department Intergovernmental Relations Human Rights Commission Law Department Women's Advancement Property Management Department Public Facilities Department Inspectional Services Department Neighborhood Services Tot Office of Arts & Culture Library Department Tot	3,905,87 1,197,43 6,503,42 242,70 11 16,027,54 17,927,98 5,449,17 18,566,59 14 41,943,74 3,061,88	7 4,205,689 6 1,291,712 4 6,479,021 0 257,236 8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	5,524,196 1,580,011 8,377,366 346,188 21,159,175 18,795,900 7,169,689	5,262,101 1,388,348 500,746 8,186,099 462,817 21,180,730 17,160,405 7,060,474	-262,095 -191,662 500,746 -191,267 116,629 21,555 -1,635,495
Civic Engagement Arts & Culture	Intergovernmental Relations Human Rights Commission Law Department Women's Advancement Property Management Department Public Facilities Department Inspectional Services Department Neighborhood Services Tot Office of Arts & Culture Library Department Tot	1,197,43 6,503,42 242,70 al 16,027,54 17,927,98 5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	6 1,291,712 4 6,479,021 0 257,236 8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	1,580,011 8,377,366 346,188 21,159,175 18,795,900 7,169,689	1,388,348 500,746 8,186,099 462,817 21,180,730 17,160,405 7,060,474	-191,662 500,746 -191,267 116,629 21,555 -1,635,495
Civic Engagement Arts & Culture	Human Rights Commission Law Department Women's Advancement Property Management Department Public Facilities Department Inspectional Services Department Neighborhood Services Tot Office of Arts & Culture Library Department Tot	6,503,42 242,70 al 16,027,54 17,927,98 5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	4 6,479,021 0 257,236 8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	8,377,366 346,188 21,159,175 18,795,900 7,169,689	500,746 8,186,099 462,817 21,180,730 17,160,405 7,060,474	500,746 -191,267 116,629 21,555 -1,635,495
Civic Engagement Arts & Culture	Law Department Women's Advancement Property Management Department Public Facilities Department Inspectional Services Department Neighborhood Services Tot Office of Arts & Culture Library Department Tot	242,70 16,027,54 17,927,98 5,449,17 18,566,59 41 41,943,74 3,061,88 41 3,061,88	0 257,236 8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	346,188 21,159,175 18,795,900 7,169,689	8,186,099 462,817 21,180,730 17,160,405 7,060,474	-191,267 116,629 21,555 -1,635,495
Civic Engagement Arts & Culture	Property Management Department Public Facilities Department Inspectional Services Department Tot Neighborhood Services Tot Office of Arts & Culture Library Department Tot	al 16,027,54 17,927,98 5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	8 16,789,935 0 19,616,267 4 6,554,871 5 19,170,451	21,159,175 18,795,900 7,169,689	21,180,730 17,160,405 7,060,474	21,555 -1,635,495
Civic Engagement Arts & Culture	Property Management Department Public Facilities Department Inspectional Services Department Tot Neighborhood Services Tot Office of Arts & Culture Library Department Tot	17,927,98 5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	0 19,616,267 4 6,554,871 5 19,170,451	18,795,900 7,169,689	17,160,405 7,060,474	-1,635,495
Civic Engagement Arts & Culture	Public Facilities Department Inspectional Services Department Tot Neighborhood Services Tot Office of Arts & Culture Library Department Tot	5,449,17 18,566,59 al 41,943,74 3,061,88 al 3,061,88	4 6,554,871 5 19,170,451	7,169,689	7,060,474	
Arts & Culture	Inspectional Services Department Tot Neighborhood Services Tot Office of Arts & Culture Library Department Tot	18,566,59 al 41,943,74 3,061,88 al 3,061,88	5 19,170,451			
Arts & Culture	Neighborhood Services Tot Office of Arts & Culture Library Department Tot	al 41,943,74 3,061,88 al 3,061,88		18,940,155		-109,215
Arts & Culture	Neighborhood Services Tot Office of Arts & Culture Library Department Tot	3,061,88 al 3,061,88	8 45,341,589		20,908,524	1,968,369
Arts & Culture	Tot Office of Arts & Culture Library Department Tot	al 3,061,88	2 2 044 742	44,905,744	45,129,403	223,659
	Office of Arts & Culture Library Department <i>Tot</i>			3,718,338 3,718,338	4,137,589 4,137,589	419,252 419,252
	Library Department Tot	1,347,10		2,051,666	2,238,752	187,086
Economic Development	Tot	35,758,49		40,534,902	41,386,509	851,607
Economic Development				42,586,568	43,625,262	1,038,693
•	Office of Economic Development	2,339,13	0 3,506,339	3,446,210	5,403,600	1,957,390
	Consumer Affairs & Licensing	1,151,75	5 1,222,148	1,353,513	1,486,453	132,940
	Office of Tourism	1,134,55	9 1,333,810	1,545,852	1,651,972	106,120
	Tot	ıl 4,625,44	4 6,062,297	6,345,574	8,542,025	2,196,451
Education	Boston Public Schools	1,093,289,52		1,178,564,205	1,258,633,065	80,068,860
	Tot			1,178,564,205	1,258,633,065	80,068,860
Environment, Energy & Open	F 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	2,470,12	2 4,779,367	2 40 7 00 :	0.40==	25-
Space	Environment Department	04.000.0	a an ana caa	3,197,886	3,197,563	-323
	Parks & Recreation Department	26,322,94 al 28,793,0 6		26,666,627 29,864,513	27,135,110 30,332,673	468,483 468,160
Administration & Finance	Administration & Finance	1,205,91		29,864,513 1,737,927		-465,776
Administration & Finance	Assessing Department	7,190,08		7,746,306	1,272,150 7,718,365	-27,940
	Auditing Department	2,680,02		2,947,260	2,828,293	-118,967
	Budget Management	2,811,86		3,541,745	3,270,971	-270,774
	Execution of Courts	19,513,26		5,000,000	5,000,000	0
	Health Insurance	210,986,29	8 212,029,308	221,381,299	216,096,323	-5,284,976
	Human Resources	4,251,96	0 4,694,941	5,849,713	5,970,600	120,888
	Medicare	9,815,43		11,200,000	11,200,000	0
	Office of Labor Relations	1,250,13		1,465,905	1,459,896	-6,010
	Pensions & Annuities - City	3,636,29		4,100,000	3,900,000	-200,000
	Pensions & Annuities - County Procurement	30,12 1,658,91		100,000	0 1,859,992	-100,000 -28,619
	Registry Division	957,56		1,888,611 1,109,488	1,086,639	-22,849
	Treasury Department	5,216,09		19,800,186	4,576,638	-15,223,548
	Unemployment Compensation		0 0	350,000	350,000	0
	Workers' Compensation Fund	1,385,66		2,200,000	2,000,000	-200,000
	Tot	ıl 272,589,64	2 288,453,828	290,418,439	268,589,868	-21,828,571
Health & Human Services	Office of Health & Human Services		0 0	0	2,405,798	2,405,798
	Boston Center for Youth & Families	29,151,76		29,605,788	29,051,676	-554,112
	Commission for Persons W/Disabilities	428,12		487,540	510,616	23,076
	Age Strong	3,568,63 258,66		3,965,665 318,366	4,446,097	480,432 -852
	Fair Housing & Equity Office of Immigrant Advancement	443,90		627,767	317,514 1,125,549	497,782
	Public Health Commission	79,563,33		93,405,428	106,473,529	13,068,101
	Boston VETS	3,233,62		4,705,679	4,612,875	-92,804
	Youth Engagement & Employment	6,336,20		6,990,580	7,818,028	827,448
	Tot			140,106,814	156,761,682	16,654,868
Housing & Neighborhood		13,685,66	8 14,203,732			
Development	Neighborhood Development			20,577,614	29,088,350	8,510,736
	Tot			20,577,614	29,088,350	8,510,736
Information & Technology	Department of Innovation and Technology	33,816,19		34,360,307	35,022,259	661,952
P.11. 6.6.	Tot			34,360,307	35,022,259	661,952
Public Safety	Emergency Management	650,75		885,163	985,440	100,277
	Fire Department	233,419,61 399,924,48		271,616,063	271,548,665	-67,398 -10.124.853
	Police Department Tot			414,306,878 686,808,104	404,182,026 676,716,130	-10,124,853 -10,091,974
Streets	Central Fleet Management	2,829,16		3,110,484	3,012,586	-97,898
	Office of Streets	1,798,36		2,217,107	2,053,526	-163,581
	Public Works Department	82,963,49		100,267,573	98,909,662	-1,357,911
	Snow Removal	28,168,77		24,788,144	21,067,583	-3,720,560
	Transportation Department	35,559,54		39,276,378	38,748,112	-528,266
	Tot		1 151,289,285	169,659,686	163,791,469	-5,868,217
Non-Mayoral Departments	City Clerk	1,234,25		1,346,251	1,392,267	46,017
	City Council	5,248,44		5,721,300	5,736,400	15,100
	Finance Commission	271,02		294,446	299,784	5,338
	Tot			7,361,996	7,428,451	66,455
	Grand Tot	ıl 2,459,990,50	6 2,575,159,253	2,676,437,077	2,748,978,956	72,541,878

Source: Operating Budget Fiscal Year 2021, Vol. I, City of Boston, https://www.boston.gov/sites/default/files/file/2020/11/Full%20Budget%20Document%20(2) 1.pdf, p 20, accessed September 2022.

Appendix 5 City of Boston Operating Budget, 2021: Personnel Summary

Spendix 3 City of Bost	on operating badget, 2	.021.1	1/1/18 FTE	1/1/19 FTE	1/1/20 FTE	1/1/21 Projected	Projected Inc./Dec
Office of the Mayor	Mayor's Office		44.1	44.6	51 .0	51 .0	-
-	Election Department		28.6	29.0	28.0	28.0	-
	Intergovernmental Relations		9.0	9.0	1 0.0	1 0.0	-
	Law Department		54.0	52.0	57.0	57.0	_
	Human Rights Commission		_	_	_	4.0	4.0
	Women's Advancement		3.0	4.0	4.0	4.0	_
		Total	1 38.7	1 38.6	1 50.0	154.0	4.0
Operations	Inspectional Services		21 7.0	21 8.0	208.0	21 3.0	5.0
	Property Management		134.0	132.0	1 26.5	1 26.5	-
	Public Facilities Department		59.0	60.0	60.0	60.0	_
	Tubile Facilities Department	Total	41 0.0	41 0.0	394.5	399.5	5.0
Civia Engagoment	Naishbanhaad Camiisaa		48.0	45.0	48.0	49.0	
Civic Engagement	Neighborhood Services	Total	48.0	45.0 45.0	48.0	49.0 49.0	1.0 1. 0
Auto & Caltura	Office of Asta & Calling						
Arts & Culture	Office of Arts & Culture		12.0	10.0	15.0	16.0	1.0
	Library Department	Total	386.6 398.6	384.0 394.0	381 .9 396.9	389.4 405.4	7.5 8.5
		101111					
Economic Development	Office of Economic Development		22.0	26.0	25.0	26.0	1.0
	Consumer Affairs & Licensing		1 4.0	1 5.0	1 5.0	20.0	5.0
	Office of Tourism		1 0.0	1 0.0	11.0	11.0	-
		Total	46.0	51.0	51.0	57.0	6.
Education	School Department	Total	9,005.2 9,005.2	9,248.6 9,248.6	9,302.9 9,302.9	9,582.0 9,582.0	279.1 279.1
Environment, Energy & Open Space	Environment		25.0	26.0	27.0	29.0	2.0
environment, energy at open space	Parks and Recreation		21 7.0	21 3.0	227 .0	233.0	6.
	Turko una recreation	Total	242.0	239.0	254.0	262.0	8.
Administration & Finance	A 1						
Administration & Finance	Administration & Finance		7.0	5.0	6.0	7.0	1.
	Assessing Department		82.0	77 .0	70.0	70.0	-
	Auditing Department		32.0	33.0	32.0	32.0	-
	Budget Management		21 .7	21 .7	22.7	22.7	-
	Human Resources		45.8	45.8	46.0	46.0	-
	Labor Relations		1 0.0	8.0	9.0	9.0	-
	Purchasing Division		20.0	21 .0	21 .0	21 .0	-
	Registry Division		17.0	1 9.0	18.0	18.0	_
	Treasury Department		50.0	46.0	49.0	49.0	_
	,	Total	285.5	276.5	273.7	274.7	1.
Health & Human Services	Office of Health and Human Service	ces	_	_	_	1 2.0	1 2.0
	Boston Center for Youth & Familie		364.4	369.0	359.5	348.5	(11.
						7.0	(11.
	Commission for Persons with Dis	abilities	7.0	6.0	7.0		-
	Age Strong Commission		42.7	48.5	48.4	52.4	4.
	Fair Housing & Equity		7.0	7.0	7.0	7.0	-
	Office of Immigrant Advancement		5.0	4.0	5.0	7.0	2.
	Public Health Commission		844.8	832.4	846.9	850.9	4.
	Boston VETS		1 5.0	1 2.0	14.0	14.0	-
	Youth Engagement & Employmen	t	5.0	7.0	9.0	9.0	-
		Total	1,290.9	1,285.9	1,296.8	1,307.8	11.
Housing & Neighborhood Development	Neighborhood Development		38.3	37.0	39.7	40.7	1.
	- 18	Total	38.3	37.0	39.7	40.7	1.
Information & Technology	Dept of Innovation & Technology		1 33.6	1 31 .6	1 27 .0	1 27 .0	_
information & Technology	Deptor innovation & rectuology	Total	1 33.6	1 31 .6	127.0	1 27.0	_
Public Cafety	Emargangy Managamant						4 1
Public Safety	Emergency Management		1.5	1.5	3.8	4.8	1.
	Fire Department		1,61 0.3	1,611.5	1 ,61 8.5	1,618.5	-
	Police Department	Total	2,830.1	2,862.6	2,895.7	2,898.7	3.
		Total	4,441 .9	4,47 5.6	4,51 8.0	4,522.0	4.
Streets	Office of Streets		1 9.0	22.0	24.0	24.0	-
	Central Fleet Management		43.0	44.0	42.0	42.0	-
	Public Works Department		31 9.0	31 3.0	31 6.0	31 8.0	2.
	Transportation		377 .9	363.5	365.5	365.5	-
	-	Total	758.9	742.5	747 .5	749.5	2.
Non-Mayoral	City Clerk		1 5.0	13.0	1 4.0	14.0	_
- y	City Council		77 .2	80.2	75.6	75.6	-
	•		4.0	4.0	4.0	4.0	-
	Finance Commission	Total	96.2	97.2	93.6	93.6	_

Source: Operating Budget Fiscal Year 2021, Vol. I, City of Boston, https://www.boston.gov/sites/default/files/file/2020/11/Full%20Budget%20Document%20(2) 1.pdf, p 32, accessed September 2022.

Endnotes

¹ Christopher Gavin, "Here's what Michelle Wu said in her victory speech," Boston.com, November 3, 2021, https://www.boston.com/news/politics/2021/11/03/michelle-wu-victory-speech/, accessed November 2022.

² Unless otherwise noted, quotes from Mayor Wu are derived from an in-person interview on October 28, 2022, conducted by the case writers.

³ "U.S. Census Bureau Quickfacts: United States," https://www.census.gov/quickfacts/fact/table/bostoncitymassachusetts/POP010220, accessed October 2022.

⁴ "Ten Cities Managing to Weather the Recession," NBCNews.com, March 8, 2010, https://www.nbcnews.com/id/wbna35768355, accessed October 2022.

⁵ Danny McDonald, "Greater Boston is no longer one of the country's 10 largest metro areas. How did that happen?" *The Boston Globe*, December 25, 2020, https://www.bostonglobe.com/2020/12/25/metro/greater-boston-is-no-longer-one-top-10-largest-metro-areas-how-did-that-happen/?event=event12, accessed October 2022.

⁶ Steven Mufson, "Boston harbor brings ashore a new enemy: Rising seas," *The Washington Post*, February 19, 2020, https://www.washingtonpost.com/climate-solutions/2020/02/19/boston-prepares-rising-seas-climate-change/, accessed October 2022.

⁷ GBH NEWS, "Watch: What Are Boston Mayor-Elect Michelle Wu's Top Priorities?" November 5, 2021, https://www.wgbh.org/news/politics/2021/11/05/watch-what-are-boston-mayor-elect-michelle-wus-top-priorities, accessed October 2022.

⁸ Adrian Walker, "'The first time I set foot in Boston City Hall, I felt invisible': But now, the outsiders have come into City Hall," *The Boston Globe*, November 16, 2021, https://www.bostonglobe.com/2021/11/16/metro/outsiders-come-into-city-hall/, accessed October 2022.

⁹ Emma Platoff and Milton J. Valencia, "Michelle Wu wins historic Boston mayor's race, marking a new era for the city," *The Boston Globe*, November 3, 2021, https://www.bostonglobe.com/2021/11/02/metro/boston-brink-historic-change-mayors-race/, accessed October 2022.

¹⁰ "CITY OF BOSTON PRELIMINARY MUNICIPAL ELECTION - SEPTEMBER 14, 2021 MAYOR," boston.gov, https://www.boston.gov/sites/default/files/file/2021/10/001%20-%202021%20-%2009-14-21%20-%20Mayor.pdf, accessed October 2022.

¹¹ Platoff and Valencia, "Michelle Wu wins historic race," *The Boston Globe*, accessed October 2022.

¹² Gavin, "What Michelle Wu said," Boston.com, accessed October 2022.

¹³ Gavin, "What Michelle Wu said."

¹⁴ Christopher Gavin, "Three steps and Michelle Wu's journey to bring City Hall to the people." *Boston.com*, November 16, 2021, https://www.boston.com/news/politics/2021/11/16/three-steps-and-michelle-wus-journey-to-bring-city-hall-to-the-people/, accessed October 2022.

¹⁵ "Our policy platform is more than a vision," Michelle for Mayor, https://www.michelleforboston.com/issues, accessed November 2022.